

## Message Text

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PAGE 01 CAPE T 00702 081358Z  
ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00 PM-05

H-01 INR-10 L-03 NSAE-00 PA-01 SP-02 SS-15  
NSCE-00 SSO-00 ICAE-00 INRE-00 HA-05 OMB-01  
ACDA-12 ARA-10 EA-10 NEA-10 /122 W  
-----060293 081408Z/14

O R 081324Z APR 78

FM AMEMBASSY CAPE TOWN  
TO USMISSION USUN NEW YORK IMMEDIATE  
SECSTATE WASHDC IMMEDIATE 7079  
INFO AMEMBASSY BONN  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY GABORONE  
AMEMBASSY LAGOS  
AMEMBASSY LONDON  
AMEMBASSY LUSAKA  
AMEMBASSY MAPUTO  
AMEMBASSY OTTAWA  
AMEMBASSY PARIS  
AMEMBASSY PRETORIA

CONFIDENTIAL CAPE TOWN 702

E.O. 11652: GDS  
TAGS: PORG, SF, WA  
SUBJECT: CONTACT GROUP DISCUSSION OF SECURITY COUNCIL  
STRATEGY ON NAMIBIA

REF: USUN 1314,

1. I AGREE WITH USUN (REFTEL) THAT WE SHOULD NOT ALLOW SAG ATTITUDES TO DETERMINE THE WESTERN APPROACH IN THE SECURITY COUNCIL. OUR OBJECTIVE IS TO MAINTAIN STEADY PRESSURE ON BOTH SOUTH AFRICA AND SWAPO BY DEMONSTRATING INTERNATIONAL BACKING OF THE PROPOSAL AND IF POSSIBLE INITIATE STEPS TOWARD IMPLEMENTATION.

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PAGE 02 CAPE T 00702 081358Z

2. IF WE CAN OBTAIN SECURITY COUNCIL APPROVAL OF EITHER THE PREFERRED ALTERNATIVE OR FALBACK A (REFTEL), WHICH WOULD INVOLVE IMPLEMENTATION, IT WOULD GIVE STRONG MOMENTUM TO THE EFFORT. FOR SWAPO IT WOULD MEAN THAT THE FRONT LINE AND KEY MEMBERS OF OAU BACKED THE PLAN. THIS IN TURN WOULD INCREASE THE RISK TO SOUTH AFRICA OF TOTAL

ISOLATION AND HENCE FURTHER INHIBIT THE INCLINATION TO GO FOR AN INTERNAL SETTLEMENT. IF WE HAVE TO SETTLE FOR THE RESOLUTION DESCRIBED AS FALBACK B, IT WOULD RAISE EXPECTATIONS (OR HOPES) IN THE SAG THAT THE INITIATIVE WAS FALTERING. WE CAN BE FAIRLY CERTAIN THAT IF ASKED, THE SOUTH AFRICAN WOULD STRONGLY OPPOSE EITHER OF THE FIRST TWO ALTERNATIVE RESOLUTIONS INVOLVING IMPLEMENTATION.

3. WITHOUT WISHING TO UNDERPLAY THE ADVERSE REACTION IN SOME QUARTERS OF THE CABINET IF WE PROCEED ALONG THE LINES OF THE FIRST TWO ALTERNATIVES, WE DO NOT BELIEVE THAT REACTION WOULD BE "CATASTROPHIC." SUCCESS ALONG THE LINES OF EITHER ALTERNATIVE WOULD HAVE A FURTHER SOBERING EFFECT ON SAG DECISION MAKERS WHO FEAR THE DANGER OF ADDITIONAL SANCTIONS.

4. THERE MIGHT BE ADVANTAGES IN FOREWARNING THE SAG OF THE TYPE OF RESOLUTION FOR WHICH WE ARE AIMING. ON BALANCE, HOWEVER, I BELIEVE WE SHOULD NOT INVITE REJECTION BY SEEING TO CONSULT THEM ON OUR PLANS. WE SUGGEST THAT JUST PRIOR TO PRESENTATION OF THE DRAFT RESOLUTION AGREED UPON, WE INFORM THE SAG AND SWAPO OF ITS TERMS AND underscore that the SYG would consult them before making the selection of the UNSR.

5. THE SAG IS PROBABLY ALREADY AWARE OF THE GENERAL  
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PAGE 03 CAPE T 00702 081358Z

THRUST OF OUR EFFORTS. THE CAPE TIMES, APRIL 8, CARRIES A STORY FROM NEW YORK REPORTING THAT THE SECURITY COUNCIL BY FRIDAY (APRIL 14) "AT THE LATEST" WILL BE ASKED TO AUTHORIZE THE APPOINTMENT OF A SPECIAL REPRESENTATIVE BY THE SECRETARY GENERAL "TO PREPARE FOR A MAJOR UN MILITARY AND CIVIL ROLE IN THE TERRITORY THROUGHOUT THE ELECTIONS."

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## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLITICAL SETTLEMENT, RELATIONS WITH INTERNATIONAL ORGS  
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**Copy:** SINGLE  
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**Decapton Date:** 01 jan 1960  
**Decapton Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978CAPET00702  
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**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
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**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CONTACT GROUP DISCUSSION OF SECURITY COUNCIL STRATEGY ON NAMIBIA  
**TAGS:** PORG, SF, WA, UNSC  
**To:** USUN NEW YORK STATE  
**Type:** TE  
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